

goes for Sudan. These are countries that pose far greater threats to American interests than Cuba.

Our policy is hypocritical, inconsistent, and contrary to our values as a nation that believes in the free flow of people and ideas. It is impossible for anyone to make a rational argument that America should be able to travel freely to North Korea, or Iran, but not to Cuba. It can't be done.

We have been stuck with this absurd policy for years, even though virtually everyone knows, and says privately, that it makes absolutely no sense and is beneath the dignity of a great country.

It not only helps strengthen Fidel Castro's grip on Cuba, it hands a huge advantage to our European competitors who are building relationships and establishing a base for future investment in a post-Castro Cuba. When that will happen is anybody's guess. President Castro is no democrat, and he is not going to become one. But it is time we pursued a policy that is in our national interest.

Let me be clear. This legislation does not, I repeat does not, lift the U.S. embargo. It is narrowly worded so it does not do that. It only permits travelers to carry their personal belongings. We are not opening a floodgate for United States imports to Cuba.

The amendment limits what Americans can bring home from Cuba to the current level for government officials and other exempt categories, which is \$100.

It reaffirms the President's authority to prohibit travel in times of war, armed hostilities, or if there is imminent danger to the health or safety of Americans.

Those who want to prevent Americans from traveling to Cuba, who oppose this legislation, will argue that spending United States dollars there helps prop up the Castro Government. To some extent that is true. The government does run the economy. It also runs the schools and hospitals, maintains roads, and, like the United States Government, is responsible for the whole range of social services that benefit ordinary Cubans. Any money that goes into the Cuban economy supports those programs.

But there is also an informal economy in Cuba, because no one but the elite can survive on their meager government salary. So the income from tourism also fuels that informal sector, and it goes in to the pockets of ordinary Cubans.

It is also worth pointing out that while the average Cuban cannot survive on his or her government salary, you do not see the kind of abject poverty in Cuba that is so common elsewhere in Latin America. In Brazil, or Panama, or Mexico, or Peru, there are children searching through garbage in the streets for scraps of food, next to gleaming high rise hotels with Mercedes limousines lined up outside.

In Cuba, almost everyone is poor. But they have access to the basics. The lit-

eracy rate is 95 percent. The life expectancy is about the same as in our country, even though the health system is very basic and focused on preventive care.

The point is that while there are obviously parts of the Cuban economy that we would prefer not to support—as there is in North Korea, China, or Sudan, or in any country whose government we disagree with, much of the Cuban Government's budget benefits ordinary Cubans. So when opponents of this legislation argue that we cannot allow Americans to travel to Cuba because the money they spend there would prop up Castro, remember what they are not saying: those same dollars also help the Cuban people.

It is also worth saying that as much as we want to see a democratic Cuba, President Castro's grip on power is not going to be weakened by keeping Americans from traveling to Cuba. History has proven that. He has been there for forty years, and as far as anyone can tell he is not going anywhere.

Mr. President, it is about time we injected some maturity into our relations with Cuba. Let's have a little more faith in the power of our ideas. Let's have the courage to admit that the cold war is over. Let's get the State Department out of the business of telling our wives, our children, and our constituents where they can travel and spend their own money—in a country that the Pentagon says poses no security threat to us.

This legislation will not end the embargo, but it will do far more to win the hearts and minds of the Cuban people than the outdated approach of those who continue to defend the status quo.

HIGH SPEED RAIL INVESTMENT ACT

Mr. KERRY. Mr. President, let me begin by congratulating Senator LAUTENBERG for developing this important piece of legislation that recognizes the importance of rail in our overall transportation system as we approach the 21st Century.

I am proud to be an original cosponsor of the High Speed Rail Investment Act, which will provide Amtrak with much needed resources to pay for high speed rail corridors across the country. This legislation is crucial for the country, and for my home state of Massachusetts, and I am hopeful we can move it quickly through Congress.

This bill will give Amtrak the authority to sell \$10 billion in bonds over the next ten years to finance high speed rail. Instead of interest payments, the federal government would provide tax credits to bondholders. Amtrak would repay the principle on the bonds after 10 years, however, the payments would come primarily from required state matching funds. I know many states will gladly participate in this matching program, as their governors and state legislatures are eager

to promote high speed rail. Amtrak would be authorized to invest this money solely for upgrading existing lines to high speed rail, constructing new high speed rail lines, purchasing high speed rail equipment, eliminating or improving grade crossings, and for capital upgrades to existing high speed rail corridors.

Let there be no mistake, this country needs to develop a comprehensive national transportation policy for the 21st Century. So far, Congress has failed to address this vital issue. What we have is an ad hoc, disjointed policy that focuses on roads and air to the detriment of rail. We need to look at all of these modes of transportation to alleviate congestion and delays on the ground and in the sky and to move people across this country efficiently. Failing to do this will hamper economic growth and harm the environment.

Despite rail's proven safety, efficiency and reliability in Europe and Japan, and also in the Northeast corridor here in the U.S., passenger rail is severely underfunded. We need to include rail into the transportation mix. We need more transportation choices and this bill helps to provide them.

In the Northeast corridor, Amtrak is well on its way to implementing high speed rail service. The high speed Acela service should start running from in January. This will be extremely helpful in my home state of Massachusetts, where airport and highway congestion often reach frustrating levels. The more miles that are traveled on Amtrak, the fewer trips taken on crowded highways and skyways.

But new service in the Northeast corridor is only the beginning. We need to establish rail as a primary mode of transportation along with air and highways. This bill will help us achieve that goal across the country and I am proud to be an original cosponsor of such an important piece of legislation.

THE TERROR OF GUN VIOLENCE

Mr. LEVIN. Mr. President, the call to end gun violence has become all too commonplace during this session of Congress. It seems as if each day, another one of us comes to the floor to express our outrage. Last week, it was about workplace violence in Honolulu and Seattle—a total of nine dead. In September it was a church shooting in Texas—a total of seven dead. In August, gun shots were fired in a Jewish Community Center in Los Angeles—five injured, and moments later, a federal worker was gunned down on the street. In July, another workplace shooting—again nine people killed, this time in Atlanta. The list goes on and on, including one shooting none of us can forget—15 dead in Littleton.

Each month, we watch these tragedies unfold—we witness Americans running and screaming for their lives, toddlers being led hand-in-hand out of danger, even bloody teenagers dangling

from windows. And as the helicopters and SWAT-teams come to more and more of our neighborhoods, we observe scenes that seem more suitable for a horror movie than the front page of our local papers.

And, still, each month, we react in the same way. We express outrage, we condemn killers, we call for sensible gun safety legislation, but we do not act. Congress has done nothing this year to control these mass-shootings or in any way, ease the agony that parents and families feel each day when they send their loved ones to school, church, or work.

Mr. President, as Congress prepares to adjourn for the year, I send out this reminder: Americans have lost the sense of safety that they once felt in their schools and neighborhoods. They are frightened that the next breaking news story will be filmed on main street, rather than as a "nightmare on elm street". It is up to Congress to end gun violence and the all too familiar terror in the lives of ordinary Americans.

ROLLCALL NO. 361

Mr. KYL. Mr. President, I inadvertently missed rollcall No. 361 regarding the nomination of Carol Moseley-Braun. Had I been present, I would have voted "aye."

THE VERY BAD DEBT BOXSCORE

Mr. HELMS. Mr. President, at the close of business yesterday, Tuesday, November 9, 1999, the Federal debt stood at \$5,659,600,009,349.26 (Five trillion, six hundred fifty-nine billion, six hundred million, nine thousand, three hundred forty-nine dollars and twenty-six cents).

One year ago, November 9, 1998, the Federal debt stood at \$5,556,815,000,000 (Five trillion, five hundred fifty-six billion, eight hundred fifteen million).

Five years ago, November 9, 1994, the Federal debt stood at \$4,720,919,000,000 (Four trillion, seven hundred twenty billion, nine hundred nineteen million).

Ten years ago, November 9, 1989, the Federal debt stood at \$2,893,041,000,000 (Two trillion, eight hundred ninety-three billion, forty-one million).

Fifteen years ago, November 9, 1984, the Federal debt stood at \$1,613,716,000,000 (One trillion, six hundred thirteen billion, seven hundred sixteen million) which reflects a debt increase of more than \$4 trillion—\$4,045,884,009,349.26 (Four trillion, forty-five billion, eight hundred eighty-four million, nine thousand, three hundred forty-nine dollars and twenty-six cents) during the past 15 years.

MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Williams, one of his secretaries.

EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages

from the President of the United States submitting a treaty and sundry nominations which were referred to the appropriate committees.

(The nominations received today were printed at the end of the Senate proceedings.)

CONTINUATION OF THE EMERGENCY REGARDING WEAPONS OF MASS DESTRUCTION—MESSAGE FROM THE PRESIDENT—PM 73

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Banking, Housing, and Urban Affairs.

To the Congress of the United States:

On November 14, 1994, in light of the dangers of the proliferation of nuclear, biological, and chemical weapons ("weapons of mass destruction"—WMD) and of the means of delivering such weapons, I issued Executive Order 12938, and declared a national emergency under the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.). Under section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)), the national emergency terminates on the anniversary date of its declaration unless, within the 90-day period prior to each anniversary date, I publish in the Federal Register and transmit to the Congress a notice stating that such emergency is to continue in effect. The proliferation of weapons of mass destruction and their means of delivery continues to pose an unusual and extraordinary threat to the national security, foreign policy, and economy of the United States. I am, therefore, advising the Congress that the national emergency declared on November 14, 1994, and extended on November 14, 1995, November 12, 1996, November 13, 1997, and November 12, 1998, must continue in effect beyond November 14, 1999. Accordingly, I have extended the national emergency declared in Executive Order 12938, as amended.

The following report is made pursuant to section 204(a) of the International Emergency Economic Powers Act (50 U.S.C. 1703(c)) and section 401(c) of the National Emergencies Act (50 U.S.C. 1641(c)), regarding activities taken and money spent pursuant to the emergency declaration. Additional information on nuclear, missile, and/or chemical and biological weapons (CBW) nonproliferation efforts is contained in the most recent annual Report on the Proliferation of Missiles and Essential Components of Nuclear, Biological and Chemical Weapons, provided to the Congress pursuant to section 1097 of the National Defense Authorization Act for Fiscal Years 1992 and 1993 (Public Law 102-190), also known as the "Nonproliferation Report," and the most recent annual report provided to the Congress pursuant to section 308 of the Chemical and Biological Weapons Control and Warfare Elimination Act of 1991 (Public Law 102-182), also known as the "CBW Report."

On July 28, 1998, in Executive Order 13094, I amended section 4 of Executive Order 12938 so that the United States Government could more effectively respond to the worldwide threat of weapons of mass destruction proliferation activities. The amendment of section 4 strengthens Executive Order 12938 in several significant ways. The amendment broadens the type of proliferation activity that can subject entities to potential penalties under the Executive order. The original Executive order provided for penalties for contributions to the efforts of any foreign country, project or entity to use, acquire, design, produce, or stockpile chemical or biological weapons; the amended Executive order also covers contributions to foreign programs for nuclear weapons and for missiles capable of delivering weapons of mass destruction. Moreover, the amendment expands the original Executive order to include attempts to continue to foreign proliferation activities, as well as actual contributions, and broadens the range of potential penalties to expressly include the prohibition of U.S. Government assistance to foreign persons, and the prohibition of imports into the United States and U.S. Government procurement. In sum, the amendment gives the United States Government greater flexibility and discretion in deciding how and to what extent to impose measures against foreign persons that assist proliferation programs.

NUCLEAR WEAPONS

In May 1998, India and Pakistan each conducted a series of nuclear tests. World reaction included nearly universal condemnation across a broad range of international fora and multilateral support for a broad range of sanctions, including new restrictions on lending by international financial institutions unrelated to basic human needs and on aid from the G-8 and other countries.

Since the mandatory imposition of U.S. statutory sanctions, we have worked unilaterally, with other P-5 and G-8 members, and through the United Nations, to dissuade India and Pakistan from taking further steps toward developing nuclear weapons. We have urged them to join multilateral arms control efforts and to conform to the standards of nonproliferation regimes, to prevent a regional arms race and build confidence by practicing restraint, and to resume efforts to resolve their differences through dialogue. The P-5, G-8, and U.N. Security Council have called on India and Pakistan to take a broad range of concrete actions. The United States has focused most intensely on several objectives that can be met over the short and medium term: an end to nuclear testing and prompt, unconditional ratification of the Comprehensive Nuclear Test-Ban Treaty (CTBT); engagement in productive negotiations on a fissile material